



# From Conservation to Climate Change: *Planning for an Uncertain Future*

**Daryl Slusher** 

December 3, 2019



## **About Austin Water**

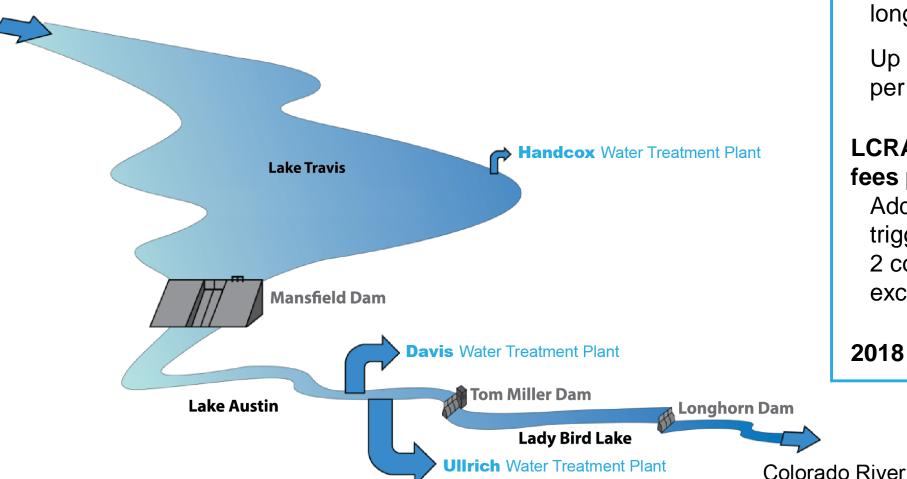
## **Large City-Owned Metropolitan Utility**

- Drinking water, wastewater, & reclaimed water
- 335 MGD water treatment capacity
- 1,000,000+ customers
- 225,000+ connections
- 3,900+ miles of water mains



## **Water Supply**

Lake Buchanan



#### **Colorado River:**

Combination of Stategranted water rights & long-term LCRA contract

Up to 325,000 acre-feet per year (af/y)

## LCRA reservation & use fees pre-paid in 1999

Additional use payments trigger when average for 2 consecutive years exceeds 201,000 af/y

**2018 Use:** 149,000 acre-feet



## **Environmental Stewardship As Community Value**



#### **Hornsby Bend**

No-discharge biosolids plant that produces DilloDirt<sup>™</sup>, is powered by methane cogeneration, and serves as an internationally recognized bird habitat



## Water Quality Protection Lands

Optimizes quantity and quality of water recharging the Barton Spring segment of the Edwards Aquifer (26,000+ acres)



## **Balcones Canyonlands Preserve**

Conserves habitat for eight endangered species and 27 species of concern (13,608 acres)



# Initial Climate Planning Focused on Energy Efficiency & Greenhouse Gas Emissions

#### Water conservation

 A very direct way to reduce greenhouse gas emissions

#### Energy efficiency

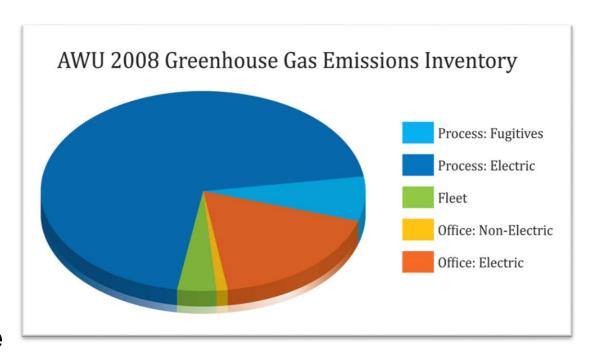
 Improving operations and design of treatment plants and pumps

#### Generating renewable energy onsite

 Solar array and use of methane from wastewater sludge treatment

### - Reducing vehicle and equipment fuel use

- Improving fuel mix & using more efficient vehicles and equipment



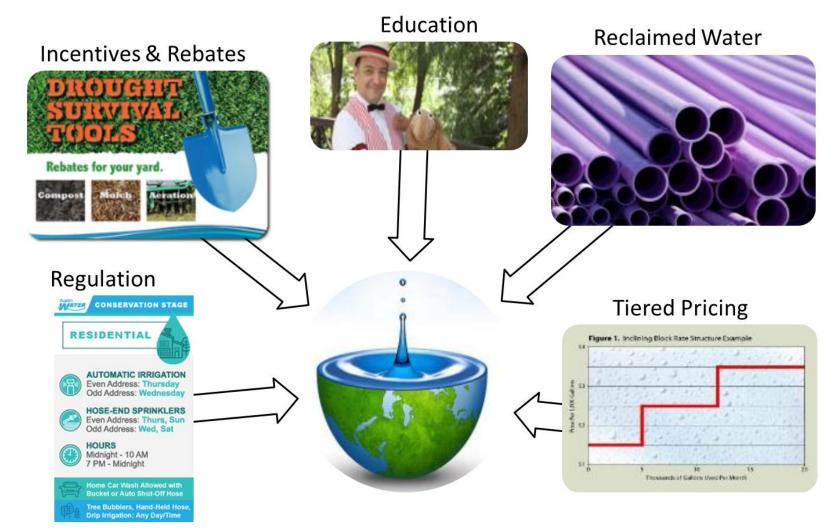


## **Traditional Approach to Water Use Management & Conservation**

**1983**: Conservation program began with ordinance allowing water use restrictions

**1990s**: Conservation focus expanded to include consumer incentives & education

**2006**: Council directs strengthening of conservation programs





## **City Council Dual Directives Would Prove Prescient**

- In 2006, Council directed AW to build a new water treatment plant (Handcox) & also strengthen its conservation program
  - Some residents opposed construction of Handcox saying conservation could prevent need for it
- Ultimately, investing in both infrastructure and programs proved wise in weathering climate impacts
  - Conservation would be key to surviving both drought & flood events
  - Handcox's treatment capacity would be essential to water service provision during flood





#### **Texas Gets More Like It Is..... But More Intense**









Source: Austin American Statesman, Photo Credit: Jay Janner

#### THE TEXAS TRIBUNE

Texas Tree Ring Study Warns of Long Droughts By Kate Galbraith | Dec. 21, 2011

A new study of tree rings adds to evidence that Texas has experienced at least one 10-year drought every 100 years, as well as, several "mega-droughts" lasting 15 to 30 years over the centuries.

#### TEXAS WATER JOURNAL

Extended droughts have been a consistent feature of southwestern climate since the 800s, decadal-scale droughts have occurred in Texas at least once a century since the 1500s.

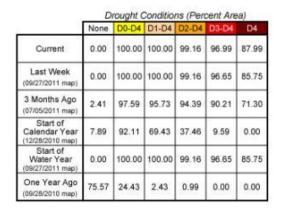


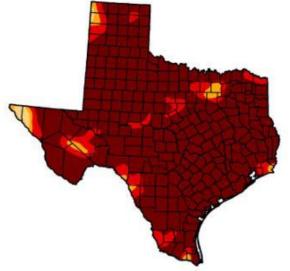
## **Exceptional Drought & Unrelenting Heat**

### U.S. Drought Monitor

October 4, 2011

#### Texas





Intensity:

D0 Abnormally Dry

D1 Drought - Moderate

D2 Drought - Severe

The Drought Monitor focuses on broad-scale conditions. Local conditions may vary. See accompanying text summary for forecast statements.



Released Thursday, October 6, 2011

http://droughtmonitor.unl.edu

90 days at or above 100 degrees in 2011

#### **Lowest Annual Inflows on Record**

| Rank | Year | Annual Total in Acre-Feet |
|------|------|---------------------------|
| 1    | 2011 | 127,802                   |
| 2    | 2014 | 207,642                   |
| 3    | 2013 | 215,138                   |
| 4    | 2008 | 284,462                   |
| 5    | 2006 | 285,229                   |
| 6    | 1963 | 392,589                   |
| 7    | 2012 | 393,163                   |
| 8    | 2017 | 429,959                   |
| 9    | 1983 | 433,312                   |
| 10   | 1999 | 448,162                   |
| 11   | 2009 | 499,732                   |
| 12   | 1950 | 501,926                   |

9 of the 12 lowest inflow years have occurred since 1999

Top 5 all-time lowest reservoir inflows have occurred since 2006



## **Drought Contingency Planning**

- State-required plan updated every five years
- Triggers for mandatory water use reductions set by LCRA based on Highland Lakes combined storage:
  - **900,000** acre-feet (Stage 2):
    - Reduce by 15-20%
  - **600,000** acre-feet (Stage 3):
    - Reduce to levels deemed necessary
    - May include state-mandated 20% reduction in water use (pro rata curtailment)



**June 2016** 



**July 2011** 



#### Highland Lakes Storage \*

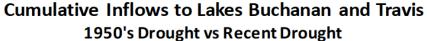
#### What could Where we've been happen 2.0 1.9 1.7 1.5 (Million Acre-Feet) Volume 0.7 0.5 **Historic Lake Capacity** 0.4 Forecast - Wet Conditions 0.3 Forecast - Average Conditions **FUTURE** PAST 0.2 Forecast - Drought Conditions - - - Forecast - Extreme Drought Conditions Oct 2012 Apr 2013 Jul 2013 Oct 2013 Jan 2014 Note: MAF equals One Million Acre-Feet One Acre-Foot (AF) equals 325,851 gallons. Date: July 1, 2013

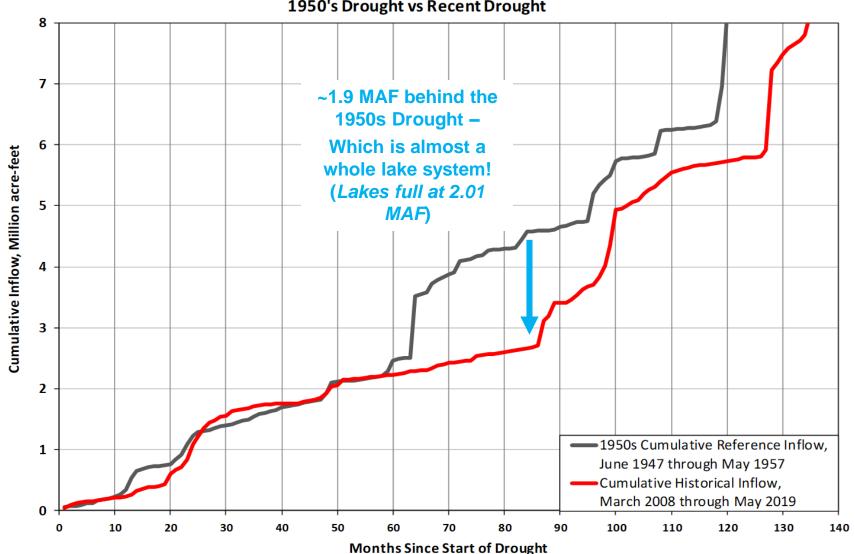
Projections take into account emergency drought relief measures affirmed by TCEQ on February 13, 2013.

## **Drought Plan Implementation**

- Stage 2 with once a week watering & other usage restrictions in place
  - Continuously for over 3 years 8 months
- Stage 3 restrictions looked likely
  - Would have eliminated outdoor watering under code at that time
  - Concerns for impacts to tree canopy and potential increase in urban heat island consistent with climate change projections

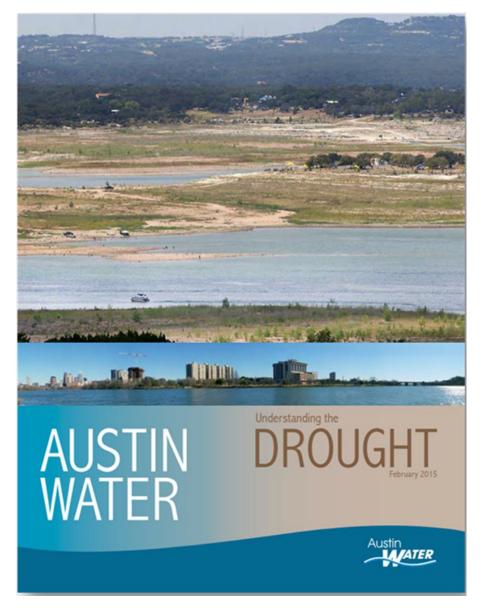
## **Moving into Uncharted Territory**





This drought – with record low inflows - was the truest period of uncertainty in AW's experience





## "This Is Not Your Grandfather's Drought"

It would ultimately become the new drought of record although it was uncertain at the time that this was what AW was facing

AW made planning & operations changes in response:

- Increased customer education and outreach
- Greater emphasis on water restriction enforcement
- Revised rate structure to accommodate conservation
- Revised water use ordinances in 2012 and 2016
  - Public called for initiating restrictions sooner in drought
  - New trigger added when combined storage falls below
     1.4 million acre-feet
  - Automatic irrigation limited to once a week year-round



## When It Finally Rains It Pours

- Record drought begins to break with Memorial Day flood in 2015
- Multiple rain events in 2016 fill the Highland Lakes
- One and a half relatively stable years follow
- Return to drought and record low inflows in 2018
- Massive flood event in October 2018 results in new challenges for AW





### Colorado River Flood Event – October 2018

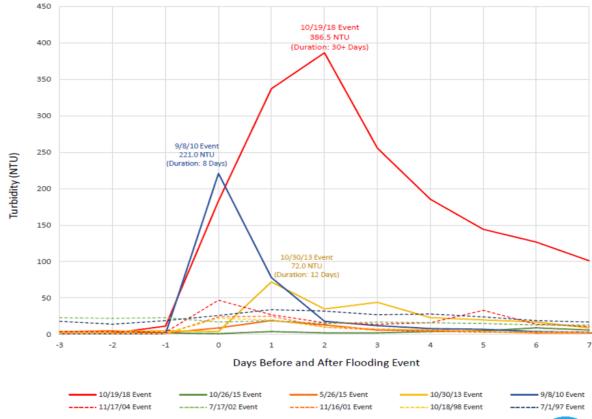


Barton Creek meets the turbid waters of the rain-swollen Lady Bird Lake [JAY JANNER/AMERICAN-STATESMAN]

- AW had planned for climate change, including modeling that showed more intense droughts broken by more intense floods
- This was not sufficient to predict all the ways such historically intense flooding could affect operations

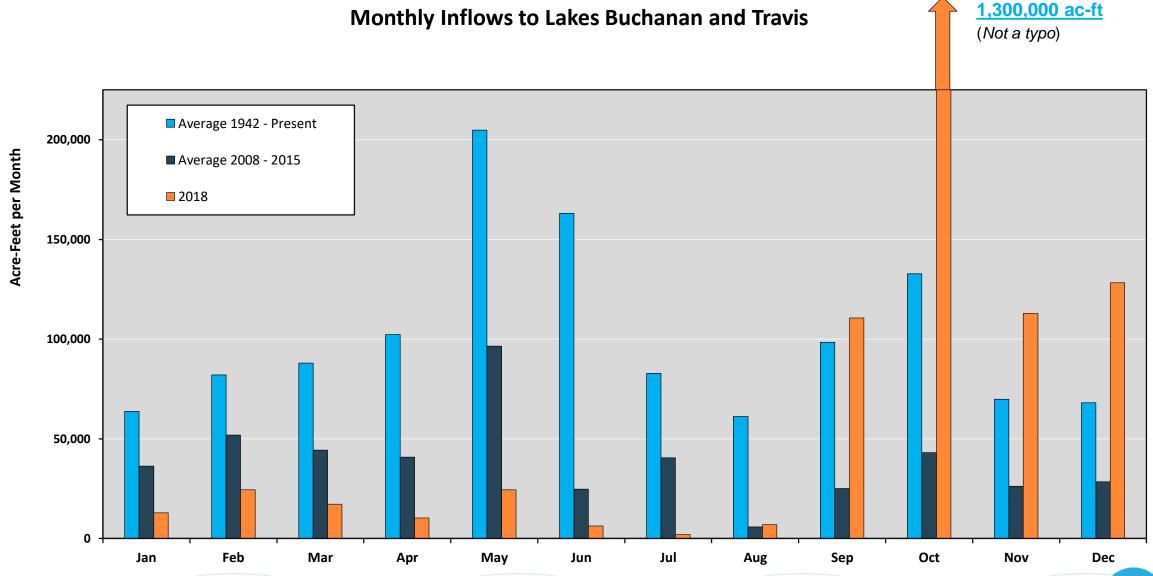
Off the charts turbidity led to first city-wide boil water notice in AW's more than 100 year history





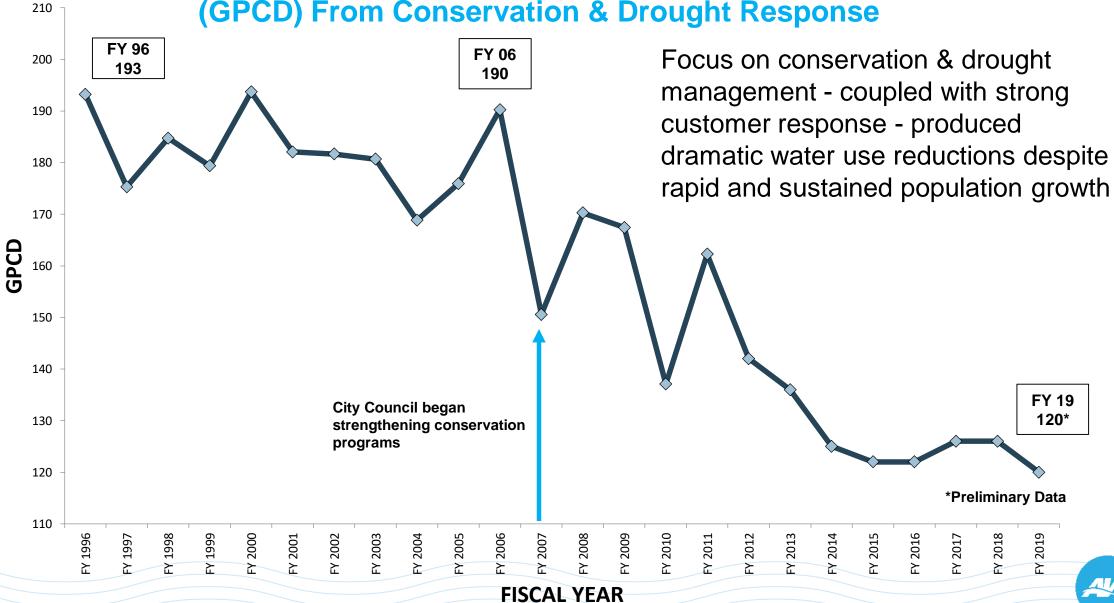


**Long-Term Trend: Drought Punctuated by Flood** 

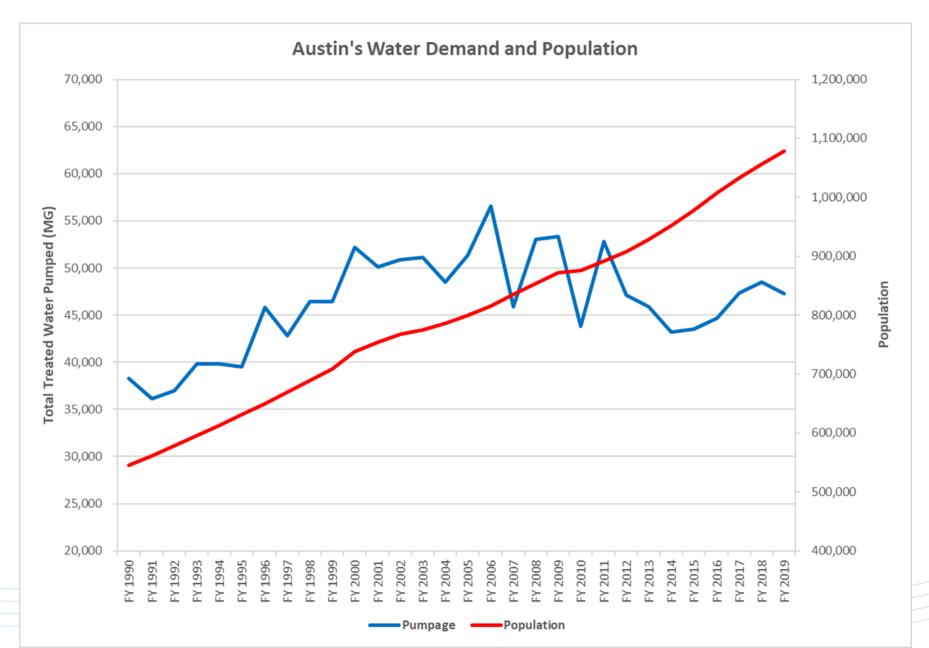




# Significant Reductions in Total Gallons Per Capita Per Day (GPCD) From Conservation & Drought Response



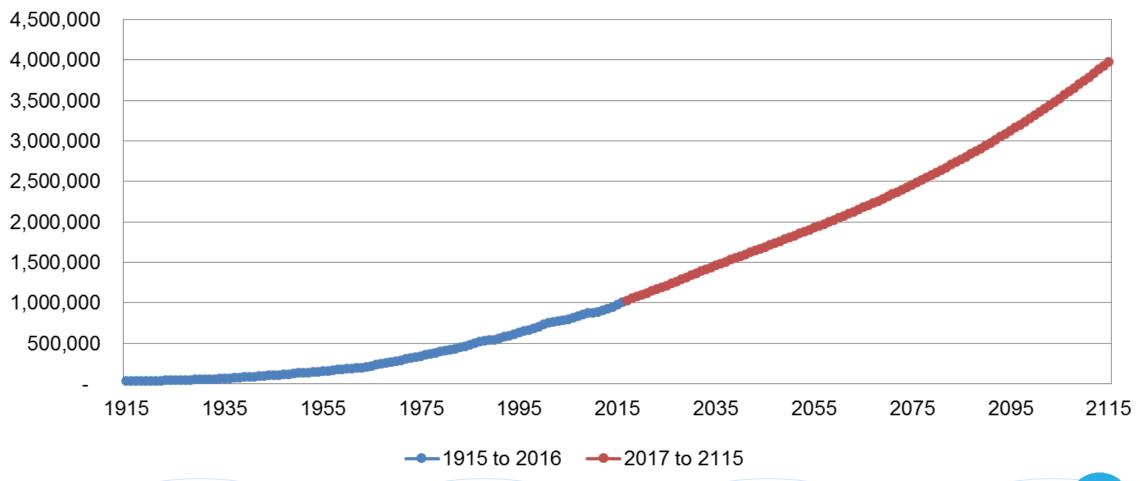
### Continued Declines in Water Use Despite Intense & Sustained Population Growth





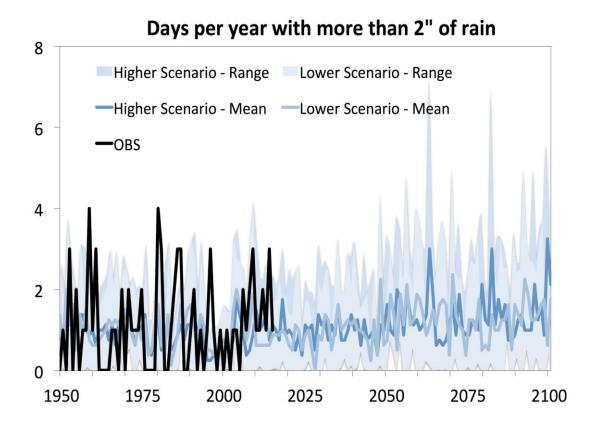
## **And Intense Population Growth is Expected to Continue**

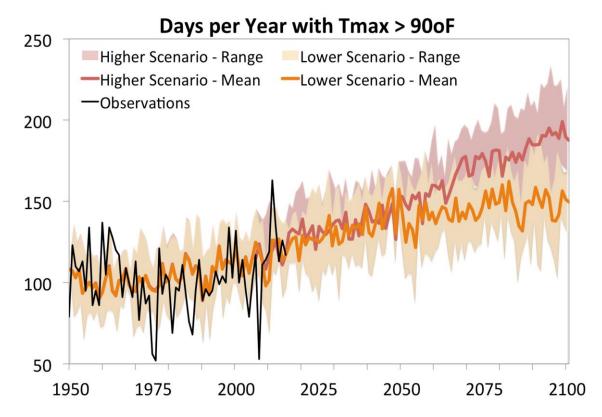
#### **Served Population**



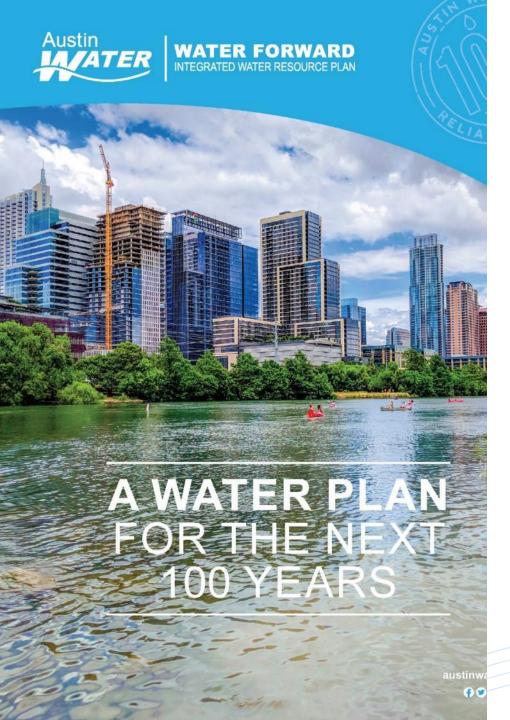


## If Drought & Flood Aren't Enough, It's Projected to Get Hotter









# Water Forward: Taking a New Approach to Prepare for What the Future May Hold

An Austin Water-led effort, approved by Council in 2018, that included related city departments, consultants, and a Council-appointed citizen task force

#### Goals included:

- Reflect community values
- Ensure a diversified, sustainable, and resilient water future
- Strong emphasis on conservation

#### Planning approach included:

- Climate change scenario planning to consider impacts on inflows to Highland Lakes
- · Water availability modeling
- Disaggregated demand modeling to consider how water was being used in future scenarios
- Population growth estimating for shifting demographics and density



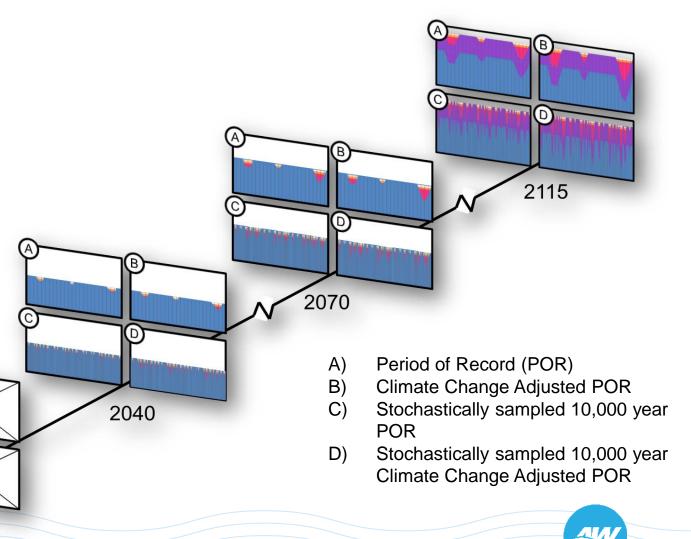
## **Water Forward: Planning for Uncertainty**

2020

 Performed water availability simulations for four future demand projection horizons with four hydrologic scenarios

Analysis results formed the basis of future needs assessment

 Hydrologic scenarios were also used to evaluate and select future demand management and supply strategies to meet identified needs



## Water Forward – Comprehensive Strategies

### **Demand Management**

Water Supply

Implement Advanced Metering Infrastructure (AMI)

Enhance distribution system water loss control

Provide customer water use benchmarking information and implement water budgets

Transform to regionally appropriate landscapes

Expand irrigation efficiency incentives

Store water for drought via Aquifer
Storage and Recovery and a new Off
Channel Reservoir

Bring on additional supplies via Brackish
Groundwater Desalination

Expand the Centralized Reclaimed Water System

Use Indirect Potable Reuse as a deep drought strategy

Capture local inflows to Lady Bird Lake

Use on-site and neighborhood scale alternative water sources for non-potable end uses

Rainwater, Stormwater, Wastewater, Graywater, and AC Condensate

Decentralized





